

## Message Text

PAGE 01 TOKYO 10155 250753Z

11

ACTION EA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00

USIE-00 INRE-00 PM-03 H-02 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 ACDA-05 /055 W

----- 063854

O 250655Z JUL 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 1904

INFO COMUSJAPAN YOKOTA, JAPAN IMMEDIATE

CG 5TH AF YOKOTA, JAPAN

CINCPAC HONOLULU, HAWAII

3RD ANDERSON AFB GUAM

CINCSAC OFFUTT AFB NE/CC

C O N F I D E N T I A L TOKYO 10155

E.O. 11652: GDS

TAGS: MARR, JA

SUBJECT: SAFE HAVEN USE OF KADENA AND YOKOTA AB'S FOR B-52'S

CINCPAC FOR POLAD

REF: A. COMUSJAPAN 150804Z JUL 75

B. TOKYO 6425 DTG 160925Z MAY 75

C. STATE 107135 DTG 221915Z MAY 74

\$. NAHA 224 DTG 150913Z MAY 74

3. TOKYO 9779 DTG 210340Z JUL 75

\*. COMUSJAPAN 230500Z JUL 75

1. WITH APPROACH OF TYPHOON SEASON, USFJ HAS AGAIN THIS YEAR BEEN ASKED TO EXAMINE POSSIBILITY OF SAFE HAVEN AT KADENA AND YOKOTA FOR APPROXIMATELY 14 B-52'S BASED AT ANDERSON AFB GUAM. IT IS OUR UNDERSTANDING THAT ALTERNATIVE SAFE HAVENS IN THE EVENT TYPHOON CONDITIONS REQUIRE EVACUATION OF AIRCRAFT FROM GUAM DO NOT EXIST ELSEWHERE IN THEATER. SAFE HAVEN USE

OF HAWAII REPORTEDLY UNACCEPTABLE TO AIR FORCE BECAUSE OF CONFIDENTIAL

PAGE 02 TOKYO 10155 250753Z

DISTANCE, SPACE IN HAWAII, AND EFFECTS OF EVACUATION ON CONTINUOUS MAINTENANCE OF B-52 MISSIONS. PRESENT MILITARY PLANS CALL FOR KADENA TO BE THE PRIMARY WESTERN PACIFIC B-52 SAFE HAVEN WITH YOKOTA AS A SECONDARY SAFE HAVEN ONLY

TO BE USED AS A LAST RESORT. USE OF YOKOTA WOULD BE UNDER CONDITIONS OF EXTREME EMERGENCY SUCH AS A RUNWAY ACCIDENT AT KADENA OR SEVERE WEATHER CONDITIONS AT KADENA AND GUAM, MAKING IT IMPOSSIBLE TO LAND AT EITHER LOCATION.

2. EMBASSY HAS INDICATED TO USFJ THAT, AFTER EXAMINATION OF ALL OPTIONS AVAILABLE FOR B-52 SAFE HAVEN, GOJ BE APPROACHED THROUGH FOREIGN OFFICE ON PROSPECTIVE REQUIREMENT FOR ENTIRE TYPHOON SEASON. LAST TIME KADENA WAS USED FOR SAFE HAVEN PURPOSES FOR B-52'S WAS LATE OCTOBER 1972, ACCORDING TO FILES HERE. RECORD (REF C. SNEIDER TO LKAWARA) ALSO SHOWS THAT WE REAFFIRMED IN MAY 1974 FACT THAT U.S. MUST RETAIN UNRESTRICTED RIGHT TO CONTINGENCY USE OF KADENA FOR B-52 SAFE HAVEN PURPOSES. A NUMBER OF CIRCUMSTANCES HAVE CHANGED SINCE THEN AND GOJ PROBABLY WILL FEEL GENERAL CONSULTATIONS ARE CALLED FOR IN OUR MUTUAL INTEREST, RATHER THAN ROUTINE IMPLEMENTATION OF 1974 AND PREVIOUS INFORMAL UNDERSTANDINGS WITH AD HOC NOTIFICATION OF IMPENDING SAFE HAVEN ARRIVALS TWO OR THREE DAYS IN ADVANCE WHEN POSSIBLE.

3. CHANGED CIRCUMSTANCES INCLUDE ADVENT OF MIKI CABINET SINCE 1974 TYPHOON SEASON. MIKI GOVERNMENT HAS NOT DEVIATED FROM FUNDAMENTAL LONG-STANDING POLICY OF GOJ TO SUPPORT OUR PRESENCE IN JAPAN AND TO COOPERATE IN RESOLVING OUR BASE USE PROBLEMS. THIS GOVERNMENT, HOWEVER, HAS OPERATED FROM BASICALLY WEAK POLITICAL POSITION AND HAS FOUND IT NECESSARY TO REACT SENSITIVELY TO OPPOSITION AND PUBLIC PRESSURES ON U.S. BASE ISSUES. THIS REMAINS A REALITY, POSSIBLY INCREASINGLY IN COMING MONTHS.

4. THE MIKI GOVERNMENT WILL HAVE IN MIND SENSITIVITIES IN THE LOCAL SCENE HIGHLIGHTED BY COMING EVENTS: MIKI VISIT TO THE U.S., AUGUST 2-12; SECRETARY SCHLESINGER'S VISIT TO TOKYO, AUGUST 28-30; SPECIAL DIET SESSION, EARLY SEPTEMBER UNTIL AT LEAST END OF SEPTEMBER, EMPEROR'S VISIT TO U.S., OCTOBER 2-14; POSSIBILITY OF DISSOLUTION OF DIET, ELECTION CAMPAIGN AND GENERAL ELECTIONS IN NOVEMBER-DECEMBER PERIOD.  
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PAGE 03 TOKYO 10155 250753Z

TM FINALLY, RECENT EVENTS SURROUNDING OPENING OF EXPO 75 IN OKINAWA, INCLUDING AGITATION LED BY TERRORIST INCIDENTS, CONTINUATION OF EXPO AND FLOW OF VISITORS WITH INCREASED CIVIL AIR TRAFFIC TO OKINAWA THROUGH END OF 1975 AND UNCHANGED LOCAL ATTITUDES IN OKINAWA ABOUT BASE PRESENCE MUST BE CONSIDERED LIKELY TO SPARK NEGATIVE PUBLIC REACTION TO B-52 SAFE HAVEN OPERATION.

6. USE OF YOKOTA, NEARER TO TOKYO, IS LIKELY TO POSE SIMILAR BUT SEPARATE CONSIDERATIONS TO GOJ. THEY HAVE CONSISTENTLY RESISTED USE OF YOKOTA FOR SUCH OPERATIONS IN THE PAST BECAUSE OF PROXIMITY TO POLITICAL CENTER AND URBANIZED ENVIRONMENT KANTO PLAINS AREA.

7. ON POSITIVE SIDE OF SCALE, APPEARS TO US THAT FACT B-52'S ARE NO LONGER ENGAGED IN COMBAT WILL TEND TO DIMINISH POTENTIAL OF TROUBLE IN JAPANESE E ACTIONS. FURTHERMORE, GREATLY REDUCED NUMBER OF B-52S REQUIRING SAFE HAVEN LOWERS GENERAL VISIBILITY. FINALLY, THERE IS NO QUESTION ABOUT TECHNICAL LEGALITY OF OUR USE OF BASES IN JAPAN FOR REQUIREMENTS OF THIS KIND. TYPHOON EVACUATION NEEDS SHOULD BE LOOKED UPON BY OUR ALLIES AS EMERGENCY REQUIREMENTS.

8. RECOMMENDATIONS: (A) THAT DEPARTMENT DETERMINE WITH DOD AND AF THAT THERE IS NO FEASIBLE ALTERNATIVE TO USING BASES IN JAPAN; (B) THAT WE USE YOKOTA ONLY AS A LAST RESORT; AND (C) THAT EMBASSY/USFJ BE INSTRUCTED TO APPROACH FOREIGN OFFICE TO PRESENT USE OF KADENA/YOKOTA THROUGHOUT 1975 TYPHOON SEASON, WITH ROUTINE NOTIFICATION TO GOJ IN ADVANCE OF EACH USE. SHOESMITH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SAFEHAVEN, EMERGENCY EVACUATION, STORMS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 JUL 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** izenbei0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975TOKYO10155  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D750257-0126  
**From:** TOKYO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197507103/baaaafsz.tel  
**Line Count:** 128  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** izenbei0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 16 JUL 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <16 JUL 2003 by BoyleJA>; APPROVED <18 NOV 2003 by izenbei0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** MARR, JA, GQ, US, (MIKI, TAKEO)  
**To:** STATE INFO COMUSJAPAN YOKOTA, JAPAN  
CG AF YOKOTA, JAPAN  
CINCPAC HONOLULU, HAWAII  
ANDERSON AFB GUAM  
CINCSAC OFFUTT AFB NE CC  
**Type:** TE

**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006